

GWA FY2025-FY2029 Financial Plan & Capital Improvement Program

What is GWA's 5-Year Financial Plan & CIP

- Builds from GWA's 2024 Interim Update to the 2018 20-Year Water Resources Master Plan
- Incorporates second 5-yrs of the 20-yr Capital Improvement Program (CIP) of the Master Plan document
- Adjusted to:
 - · account for completed projects
 - include compliance requirements for 2024 Partial Consent Decree
 - include projects needed to meet new regulations for PFAS & dieldrin
 - account for current local construction costs and inflationary impacts
- Includes 5-yr budget projections for O&M expenses
- Presents rates and revenue requirements to fund continued Capital Improvements and sustain operations over the 5-yr period





GWA's Extensive Infrastructure

Water System

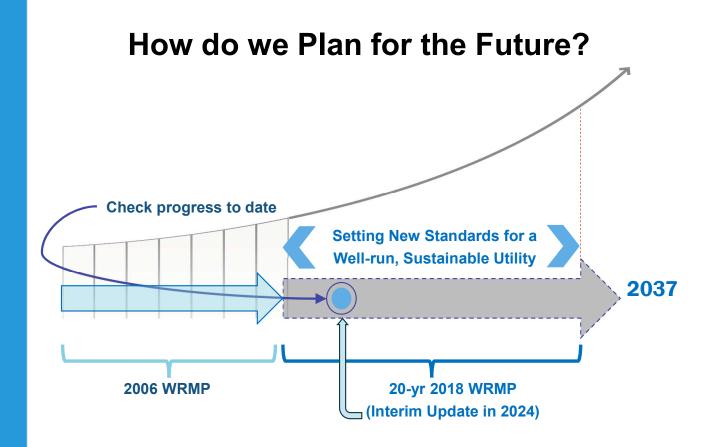
- •~43,667 customers (as of 6.30.2024)
- •~580+ miles of distribution piping
- 33 storage tanks (25 on-line; 8 under repair)
- 3 new storage tanks in construction
- 29 booster pump stations
- 120 water supply wells (~94 on-line)
- •1 surface water treatment plant
- Operation of Tumon 'Maui' Well

Wastewater System

- •~31,111 customers (as of 6.30.2024)
- •~300 miles of collection system piping
- •84 wastewater lift stations
- •6 wastewater treatment plants

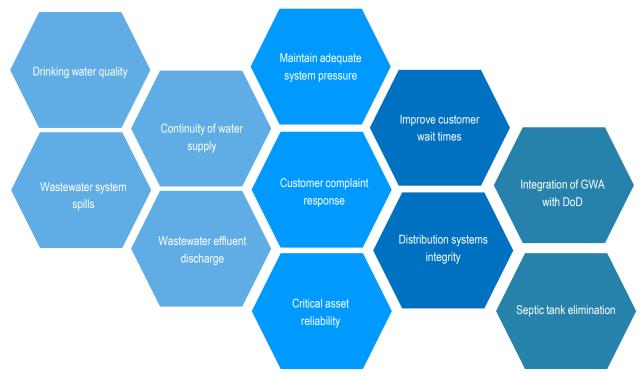


- First Water Resources Master Plan (WRMP) in 2006
- Major update to WRMP completed in 2018 (2018-2037)
- 5-yr Interim Update started in 2023 to be issued in 2024
- Assess progress since 2018 / update capital program
- Include capital projects for new regulations and compliance requirements
- Update projected costs based on changes in construction market
- Update hydraulic models based on improved system and data
- Include new water loss control initiatives



Continue to Pursue Service Level Improvement

2018 WRMP Update - Increased to 11 Customer Service Level Goals





Progress: Three 5-Year Plans after 2006

Partial List of Progress Already Made

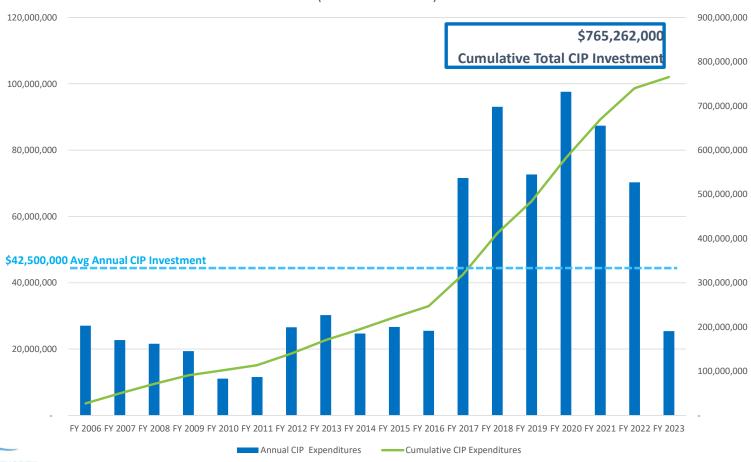
- Ugum Treatment Plant Upgrade to Membrane Filtration
- Hagåtña and Northern District WWTP CEPT Upgrades Completed
- New Agat-Santa Rita Secondary WWTP in Operation
- Secondary Upgrades Completed at Umatac-Merizo, Agat-Sta. Rita, ND WWTPs
- 25 New or Repaired Water Tanks with Capacity of 29.2M Gallons
- 8 Water Tanks Under Repair with Capacity of 8.5M Gallons
- 3 Water Tanks Under Construction with Capacity of 7M Gallons
- Navy Water Use Reduced By Over 50 Percent Between 2004 And 2016
- ~\$765 million spent on Master Plan Capital Improvement Program from 2006 to 2023

Average Annual CIP Investment \$42.5M



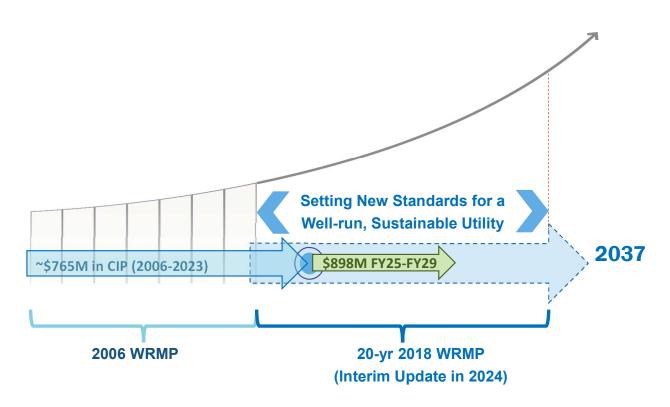


GWA Historical Annual and Cumulative CIP Expenditures (FY2006 - FY2023*)

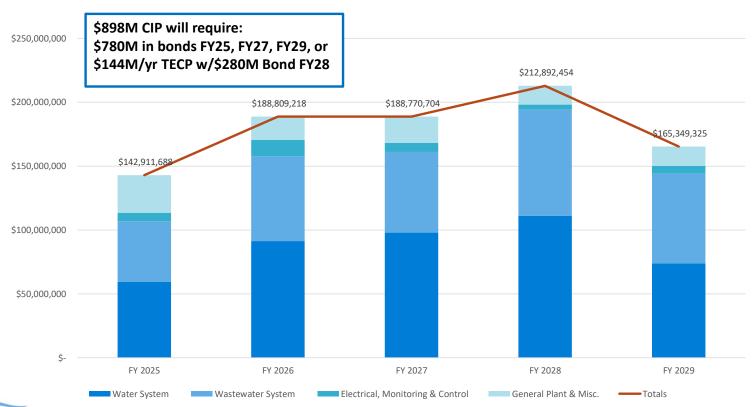


- GWA has achieved significant progress since 2006 plan
- ~\$765M of WRMP Capital Improvement Projects completed as FY23
- 98% of 2011 Court Order Projects have been completed
- 2024 WRMP Updates our 20-yr plan with revised CIP
- FY25-FY29 Financial Plan & CIP builds from 2024 WRMP Interim Update
- \$898M CIP will require \$780M in traditional 30-year bonds to address critical regulatory compliance and water loss reduction initiatives
- If TECP/Short-term financing options are available, bond issuance can be deferred and \$61M in financing costs can be saved

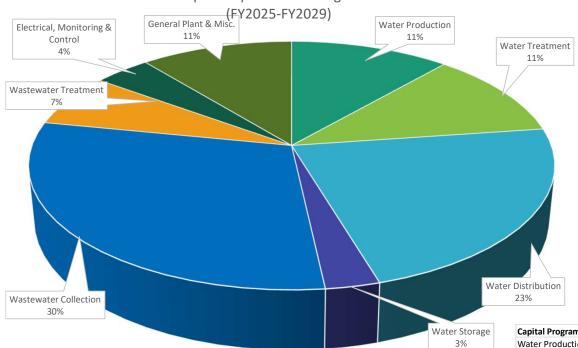
GWA's FY25-29 Financial Plan



Five-Year Capital Improvement Program Funding Requirement (FY2025 - FY2029)



Five-Year Capital Improvement Program Breakdown



Water	Prod	luction

- Water Treatment
- Water Distribution
- Water Storage
- Wastewater Collection
- Wastewater Treatment
- Electrical, Monitoring & Control
- General Plant & Misc.

Capital Program Element	TOTAL	%
Water Production	\$ 102,754,617	11%
Water Treatment	\$ 101,884,505	11%
Water Distribution	\$ 203,109,517	23%
Water Storage	\$ 25,931,842	3%
Wastewater Collection	\$ 268,380,943	30%
Wastewater Treatment	\$ 62,080,740	7%
Electrical, Monitoring & Control	\$ 36,437,196	4%
General Plant & Misc.	\$ 98,154,030	11%
Total CIP	\$898,733,389	100%

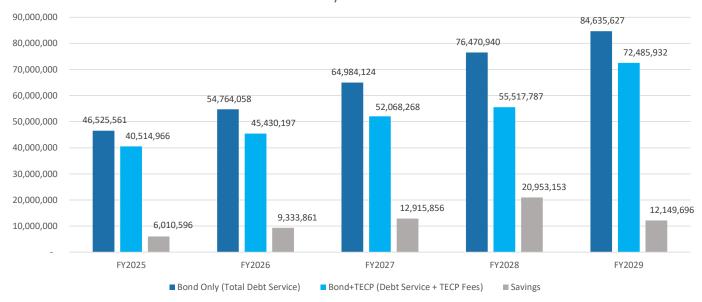


FY2025–FY2029 Capital Improvement Program Costs by Project Categories

																Initia	tives		
	FY 2	2025	FY 2	2026	FY :	2027	FY 2	2028	FY:	2029	TO	TAL		Pa	artial CD / CO	PFAS/ECs	Water Loss	SCA	AD/Misc
Water Production	\$	29,597,345	\$	19,143,743	\$	20,113,701	\$	24,275,381	\$	9,624,448	\$	102,754,618	11.4%			\$ 102,754,618			
Water Treatment	\$	8,797,915	\$	18,711,176	\$	21,799,340	\$	22,671,313	\$	29,904,761	\$	101,884,505	11.3%			\$ 101,884,505			
Water Distribution	\$	15,456,100	\$	49,767,698	\$	54,462,816	\$	62,888,416	\$	20,534,486	\$	203,109,516	22.6%				\$ 203,109,516		
Water Storage	\$	5,660,642	\$	3,669,633	\$	1,581,554	\$	1,119,207	\$	13,900,805	\$	25,931,841	2.9%	\$	25,931,841				
Wastewater Collection	\$	45,055,515	\$	63,165,723	\$	56,863,283	\$	57,148,000	\$	46,148,421	\$	268,380,942	29.9%	\$	268,380,942				
Wastewater Treatment	\$	2,334,478	\$	3,374,591	\$	6,326,499	\$	26,095,770	\$	23,949,402	\$	62,080,740	6.9%	\$	62,080,740				
Electrical, Monitoring & Control	\$	6,617,663	\$	12,706,711	\$	7,011,836	\$	3,948,423	\$	6,152,564	\$	36,437,197	4.1%					\$	36,437,197
General Plant	\$	29,392,031	\$	18,269,942	\$	20,611,675	\$	14,745,943	\$	15,134,438	\$	98,154,029	10.9%					\$	98,154,029
											\$	898,733,388	100.0%	\$	356,393,523	\$ 204,639,123	\$ 203,109,516	\$	134,591,226
															39.7%	22.8%	22.6%)	15.0%



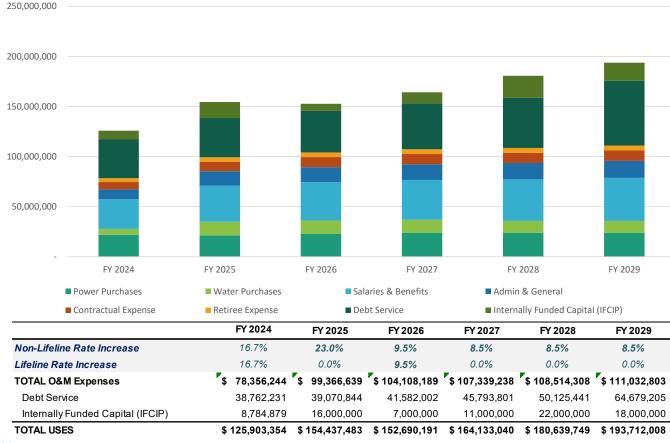
Comparison of Total Cost of Financing (FY2025-FY2029) Bond Only v Bond + TECP



Comparison of Total Cost of Financing	FY2025	FY2026	FY2027	FY2028	FY2029	Totals
Bond Only (Total Debt Service)	46,525,561	54,764,058	64,984,124	76,470,940	84,635,627	327,380,312
Bond+TECP (Debt Service + TECP Fees)	40,514,966	45,430,197	52,068,268	55,517,787	72,485,932	266,017,150
Savings	6,010,596	9,333,861	12,915,856	20,953,153	12,149,696	61,363,161

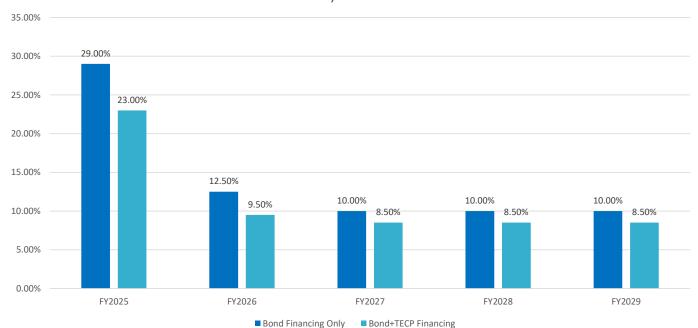


Projected Operating Costs, Debt Service and Revenue-CIP for Five-Year Financial Plan



How will these funding needs affect service rates?

Comparison of Rate Relief Required (FY2025-FY2029)
Bond Only vs Bond + TECP

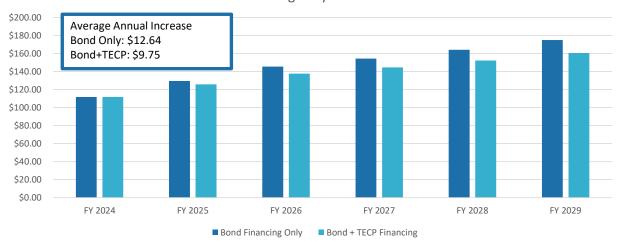


Comparison of Rate Increases (non-lifeline)	FY2025	FY2026	FY2027	FY2028	FY2029	Totals
Bond Financing Only	29.00%	12.50%	10.00%	10.00%	10.00%	71.50%
Bond+TECP Financing	23.00%	9.50%	8.50%	8.50%	8.50%	58.00%
Reduction	6.00%	3.00%	1.50%	1.50%	1.50%	13.50%



How will this affect Your Monthly Bill?

Comparison of Typical Residential (7Kgal) Monthly Water & Sewer Bill Bond Financing Only vs Bond + TECP



Typical Household Monthly E	Current	Forecast Years							
	Meter	Kgals	FY 2024	FY 2025	FY 2026	FY 2027	FY 2028	FY 2029	Total
Proposed Rates Increases		29.00%	12.50%	10.00%	10.00%	10.00%			
Residential	3/4 inch	7	\$111.74	\$129.51	\$145.47	\$154.24	\$164.08	\$174.92	
Change				\$17.77	\$15.96	\$8.77	\$9.84	\$10.84	\$63.18
Percentage change				15.9%	12.3%	6.0%	6.4%	6.6%	56.5%
Proposed Rates Increases	(Bond+TECP Fi	nancing)		23.00%	9.50%	8.50%	8.50%	8.50%	
Residential	3/4 inch	7	\$111.74	\$125.81	\$137.58	\$144.49	\$152.17	\$160.48	
Change				\$14.07	\$11.77	\$6.91	\$7.68	\$8.31	\$48.74
Percentage change				12.6%	9.4%	5.0%	5.3%	5.5%	43.6%



Schedule L (Bond Financing Only) Monthly Bill Impacts by Customer Class

			- /			orecast Years			
	Meter	Kgals	FY 2024	FY 2025	FY 2026	FY 2027	FY 2028	FY 2029	Total
Customer Class									
Residential Nominal change Percentage change	3/4 inch	3	\$81.47	\$90.57 \$9.10 11.2%	\$101.77 \$11.20 12.4%	\$106.27 \$4.50 4.4%	\$111.30 \$5.03 4.7%	\$116.84 <i>\$5.54</i> 5.0%	\$35.37 43.4%
Residential Change Percentage change	3/4 inch	7	\$111.74	\$129.51 <i>\$17.77</i> <i>15.9%</i>	\$145.47 <i>\$15.96</i> 12.3%	\$154.24 \$8.77 6.0%	\$164.08 \$9.84 6.4%	\$174.92 <i>\$10.84</i> 6.6%	\$63.18 56.5%
Residential Change Percentage change	3/4 inch	12	\$187.41	\$226.85 \$39.44 21.0%	\$254.70 \$27.85 12.3%	\$274.19 \$19.49 7.7%	\$296.02 \$21.83 8.0%	\$320.09 <i>\$24.07</i> 8.1%	\$132.68 70.8%
Commercial-1 Change Percentage change	3/4 inch	30	\$844.91	\$1,087.02 \$242.11 28.7%	\$1,219.80 \$132.78 12.2%	\$1,339.69 <i>\$119.89</i> <i>9.8%</i>	\$1,473.89 \$134.20 10.0%	\$1,621.51 \$147.62 10.0%	\$776.60 91.9%
Commercial-2 Change Percentage change	2 inch	500	\$19,584.37	\$25,194.09 \$5,609.72 28.6%	\$28,267.14 \$3,073.05 12.2%	\$31,041.12 \$2,773.98 9.8%	\$34,149.05 \$3,107.93 10.0%	\$37,568.19 \$3,419.14 10.0%	\$17,983.82 91.8%
Commercial-3 Change Percentage change	3/4 inch	50	\$2,373.51	\$3,053.35 \$679.84 28.6%	\$3,425.77 \$372.42 12.2%	\$3,761.55 \$335.78 9.8%	\$4,138.00 \$376.45 10.0%	\$4,552.15 \$414.15 10.0%	\$2,178.64 91.8%
Hotel Change Percentage change	4 inch	500	\$19,695.58	\$25,337.14 \$5,641.56 28.6%	\$28,427.61 \$3,090.47 12.2%	\$31,217.29 \$2,789.68 9.8%	\$34,342.84 \$3,125.55 10.0%	\$37,781.35 \$3,438.51 10.0%	\$18,085.77 91.8%
Government Change Percentage change	1.5 inch	200	\$6,191.52	\$7,966.52 \$1,775.00 28.7%	\$8,938.94 \$972.42 12.2%	\$9,816.62 \$877.68 9.8%	\$10,800.63 \$984.01 10.0%	\$11,883.21 \$1,082.58 10.0%	\$5,691.69 91.9%
Agriculture Change Percentage change	3/4 inch	20	\$151.53	\$194.95 \$43.42 28.7%	\$218.71 \$23.76 12.2%	\$240.23 \$21.52 9.8%	\$264.26 \$24.03 10.0%	\$290.83 \$26.57 10.1%	\$139.30 91.9%
Irrigation Change Percentage change	3/4 inch	20	\$156.76	\$201.72 \$44.96 28.7%	\$226.46 \$24.74 12.3%	\$248.73 \$22.27 9.8%	\$273.75 \$25.02 10.1%	\$301.13 \$27.38 10.0%	\$144.37 92.1%



Schedule L (Bond + TECP Financing) Monthly Bill Impacts by Customer Class

Fa	reca	ast	Ye	ars

	Meter	Kgals	FY 2024	FY 2025	FY 2026	FY 2027	FY 2028	FY 2029	Total
Customer Class									
Residential Nominal change Percentage change	3/4 inch	5	\$81.47	\$88.68 \$7.21 8.8%	\$97.02 \$8.34 9.4%	\$100.55 \$3.53 3.6%	\$104.48 \$3.93 3.9%	\$108.73 <i>\$4.25</i> <i>4.1%</i>	\$27.26 33.5%
Residential Change Percentage change	3/4 inch	7	\$111.74	\$125.81 <i>\$14.07</i> <i>12.6%</i>	\$137.58 <i>\$11.77</i> <i>9.4%</i>	\$144.49 \$6.91 5.0%	\$152.17 \$7.68 5.3%	\$160.48 \$8.31 5.5%	\$48.74 43.6%
Residential Change Percentage change	3/4 inch	12	\$187.41	\$218.65 \$31.24 16.7%	\$238.97 \$20.32 9.3%	\$254.34 \$15.37 6.4%	\$271.39 \$17.05 6.7%	\$289.85 <i>\$18.46</i> 6.8%	\$102.44 54.7%
Commercial-1 Change Percentage change	3/4 inch	30	\$844.91	\$1,036.38 \$191.47 22.7%	\$1,131.68 \$95.30 9.2%	\$1,225.80 \$94.12 8.3%	\$1,330.46 <i>\$104.66</i> 8.5%	\$1,443.79 <i>\$113.33</i> 8.5%	\$598.88 70.9%
Commercial-2 Change Percentage change	2 inch	500	\$19,584.37	\$24,021.15 \$4,436.78 22.7%	\$26,230.54 \$2,209.39 9.2%	\$28,408.81 \$2,178.27 8.3%	\$30,830.22 \$2,421.41 8.5%	\$33,457.37 \$2,627.15 8.5%	\$13,873.00 70.8%
Commercial-3 Change Percentage change	3/4 inch	50	\$2,373.51	\$2,911.42 \$537.91 22.7%	\$3,179.13 \$267.71 9.2%	\$3,443.15 \$264.02 8.3%	\$3,736.50 \$293.35 8.5%	\$4,054.80 \$318.30 8.5%	\$1,681.29 70.8%
Hotel Change Percentage change	4 inch	500	\$19,695.58	\$24,157.54 \$4,461.96 22.7%	\$26,379.46 \$2,221.92 9.2%	\$28,570.08 \$2,190.62 8.3%	\$31,005.18 \$2,435.10 8.5%	\$33,647.21 \$2,642.03 8.5%	\$13,951.63 70.8%
Government Change Percentage change	1.5 inch	200	\$6,191.52	\$7,595.00 \$1,403.48 22.7%	\$8,293.07 \$698.07 9.2%	\$8,982.36 \$689.29 8.3%	\$9,748.45 \$766.09 8.5%	\$10,579.00 \$830.55 8.5%	\$4,387.48 70.9%
Agriculture Change Percentage change	3/4 inch	20	\$151.53	\$185.88 \$34.35 22.7%	\$203.15 <i>\$17.27</i> <i>9.3%</i>	\$220.05 \$16.90 8.3%	\$238.88 <i>\$18.83</i> <i>8.6%</i>	\$259.26 \$20.38 8.5%	\$107.73 71.1%
Irrigation Change Percentage change	3/4 inch	20	\$156.76	\$192.38 \$35.62 22.7%	\$210.17 \$17.79 9.2%	\$227.79 \$17.62 8.4%	\$247.17 <i>\$19.38</i> <i>8.5%</i>	\$268.32 \$21.15 8.6%	\$111.56 71.2%



The Risk to Rates Posed by Coretech's Claim of Ownership of GWA's ND WWTP

- Coretech's claim of ownership in publicly owned property amounts to:
 - \$200M++ for "past rents and damages"
 - Coretech also wants millions for "rents" moving forward
- If GWA had to pay out this claim in a single year, it would have to more than DOUBLE its revenues
- The potential loss of the NDWWTP would also affect:
 - Bond indenture requirements
 - GWA's credit rating and increase the cost of financing
 - GWA's **regulatory compliance** and negotiated Partial Consent Decree
 - Federal lien interests for millions in grant funds provided
- All of these factors can affect GWA's rates for water and WW services
- The uncertainty created by the private claim on this public asset disrupts
 GWA's ability to plan improvements and the PUC rate-making process







Summary

- The 5-Yr Financial Plan and CIP:
 - Builds from 2024 Interim Update of GWA's 20-year WRMP
 - Incorporates new projects for PFAS/Dieldrin, Partial Consent Decree and Water Loss Control Program initiatives
 - Adjusts to address local construction cost increases and inflation
 - Proposes \$898 million Capital Improvement Program FY25-FY29 with \$780M in Bond Financing required
 - Proposes annual rate increases of 10% to 29% under currently used Bond financing structure only
- With TECP now authorized, annual rate increases can be reduced to 8.5% to 23%
- The 5-Yr Financial Plan will increase the monthly residential (7kgal) water / sewer bill from
 - \$111.74 (FY24) to \$174.92 (FY29) with Bond Financing only
 - \$111.74 (FY24) to \$160.48 (FY29) with TECP financing
- TECP implementation could save \$61M in financing costs over 5-yr period



Summary

- GWA & the PUC are evaluating additional adjustments which could further reduce rates
- With regard to Coretech lawsuit and claims of Publicly owned facility:
 - All GWA customer rates and charges for water and wastewater services must have the prior approval of the PUC 12 G.C.A. §14104(d)
 - The only likely source for payment by GWA of damages or compensation to Coretech would be rate revenues obtained from ratepayers.
 - PUC has stated publicly and in court filings that it cannot effectively regulate unless and until the Supreme Court resolves the uncertainty underlying the ownership of the NDWWTP.
- Uncertainty with Coretech lawsuit remains; potential claims and rate impacts from Coretech lawsuit are not included in this rate plan.
- Any new information in the lawsuit, not now considered, will be a "tremendous upset" of GWA's proposed plan and these rates



Bond Rating Snapshot

- GWA currently enjoys investment grade credit, strong financial management, prudent and proactive leadership, and improved regulatory relations
- Recent Negative Outlook issued by S&P because of narrow debt-service coverage in recent years, use and depletion of reserves (PUC Rate Orders cited)
- If TECP is authorized, positive PUC action on GWA's 5-Year Rate Plan should return GWA to stable outlook

Rating Agency:	Standard & Poor's	Moody's	Fitch
GWA Rating:	A-	Baa2	BBB
Description:	Upper Medium Grade; Strong	Medium Grade; Adequate	Medium Grade; Adequate

