

STANDARD OPERATING PROCEDURE	No.	SOP-1000-GM-002
	Effective Date	2023.2.16
Water Audits	Final Approver	Miguel C. Bordallo, P.E. General Manager
	Revision Letter	A

1.0 Purpose

This Standard Operating Procedures (SOP) establishes the guidelines and procedures for the timely submission of data by Guam Waterworks Authority's (GWA) divisions' heads, which data are to be used for GWA's water audit handled by Asset Management. This SOP also provides guidance on how to use the American Water Works Authority's (AWWA) Free Water Audit Software (AWWA FWAS) in conducting GWA's water audit based on AWWA M36 Manual.

2.0 Scope

This SOP applies to the Utility Services Administrator for Operations (USA-Ops) and designated Management Analyst (the User) and all GWA divisions/sections' heads who are required to submit data (monthly and annually) to the former.

3.0 Policy

GWA adopts the AWWA M36 manual as a standard in conducting its water audits, and shall use the AWWA FWAS as a tool for conducting its water audits. The USA-Ops shall ensure that water audits are conducted in accordance with AWWA M36 and all stakeholders must submit the required data identified herein on or before its designated due date.

4.0 Definitions

- 4.1. <u>American Water Works Association (AWWA):</u> An international, nonprofit, scientific, and educational society dedicated to providing total water solutions assuring the effective management of water.¹
- 4.2. <u>User:</u> GWA employee who is designated by the –USA-Ops to conduct a water audit using AWWA FWAS.
- 4.3. AWWA Free Water Audit Software (FWAS): A spreadsheet-based water audit tool designed to help quantify and track water losses associated with water distribution systems and identify areas for improved efficiency and cost recovery. It provides a "top-down" summary water audit format.²
- 4.4. Water Audit: A review of records and data that traces the flow of water from its source and treatment, through the water distribution system, and through the customers' water meter. It is usually in the form of a worksheet or spreadsheet that details the sources and uses for water produced in the GWA water system.³

¹ https://www.awwa.org/About-Us

² https://www.awwa.org/Resources-Tools/Resource-Topics/Water-Loss-Control

³ M36 Water Audit and Loss Control Program, Manual of Water Supply Practices, 4th Edition

4.5. <u>Water Balance:</u> Summarizes the components and provides accountability, as all of the water placed into a distribution system should - in theory - equal all of the water taken out of the distribution system.⁴

5.0 Roles and Responsibilities

Roles and	Responsibilities	
5.1.	General Manager (GM)	Approves this SOP and all its subsequent changes.
		Oversees the development, revision, and implementation of this SOP as the Policy Owner.
		Endorses to SOP Committee any amendment(s) needed to this SOP.
		Review and approves water audit report.
		Submits periodic reports (to include water audit results) to the CCU and PUC.
5.2.	Assistant General Manager – Operations	Provides guidance and resources to the water loss program, and helps communicate its success.
5.3.	Utility Services Administrator for Operations (USA-Ops)	Designates and oversees the GWA employee (Management Analyst) who will conduct the water audit.
		Monitors compliance to this SOP.
		Provides training on the use of FWAS, when needed.
5.4.	O&M Manager - Water Production (WP)	Comply with the requirements of this SOP.
	O&M Manager - Water Distribution (WD)	
/	Administrator, Utility Service Division (USD)	
	Controller	
	Manager - Geographic Information System (GIS) Engineering	
	Supervisor - Permits and Planning	
5.5.	User (Management Analyst)	Use the latest version of AWWA FWAS in performing the GWA water audit.

⁴ M36 Water Audit and Loss Control Program, Manual of Water Supply Practices, 4th Edition

Submits quarterly water audit reports to the GM, AGM-O, AGM-AS, CFO, and Chief Engineer.
Comply with the provisions of this SOP. When confronted by a situation not covered by this or requiring clarification, clarify with the respective Administrator.

6.0 Procedure Description

6.1. **Monthly Submission of Report:** The following persons must submit to the User the monthly data below no later than the 10th of the following month:

DIVISION/SECTION	PERSON TO SUBMIT DATA	FWAS TERM	REPORT
WP	Manager	Volume from Own Sources	Water Production Report
Finance	Controller	Water Imported	Navy Water Purchases (unaudited)
		Authorized Billed Metered Consumption	Monthly Water Consumption
		Authorized Unbilled Metered Consumption	(unaudited)
		Authorized Billed Unmetered Consumption	
		Unauthorized Unbilled Metered Consumption	
		Total Annual Operating Cost	GWA Monthly expense by BU, Object, and Subsidiary (unaudited)
		Customer Retail Unit Charge	GWA Tariff Sheet
/		Customer Retail Unit Cost	W & WW Demand by Account Type (unaudited)
		Variable Production Cost	GWA Monthly expense by BU ⁵ , Object, and Subsidiary (unaudited)
WD	Manager	Authorized Consumption, Unbilled Unmetered	Fire Hydrant Flushing;

⁵ BU - Business Unit

DIVISION/SECTION	PERSON TO SUBMIT DATA	FWAS TERM	REPORT
			GFD Usage Report, Water Quality Testing
USD	Administrator	Unauthorized Consumption	Illegal, Theft, ISC Meters
Operations	USA-Ops	Customer Metering Inaccuracies Active and Inactive Service	Meter Maintenance Program Report Active and Inactive
		Connections	Service Points
Engineering - GIS	Manager	Length of Mains	Length of Mains
Engineering - Permits & Planning	Supervisor	Average Operating Pressure	Average Operating Pressure

6.2. **Annual Report:** The following reports must be submitted by the Controller to the User annually:

PERIOD TO SUBMIT	FWAS TERM	REPORT
Upon Approval by the PUC	Customer Retail Unit Charge	GWA Tariff Sheet
30 days after the year-end closing	Variable Production Cost	GWA Monthly expense by BU, Object, and Subsidiary (unaudited)

6.3. **Use of AWWA FWAS:** GWA uses the AWWA FWAS in conducting its water audit. This worksheet is downloadable from www.awwa.org and GWA intranet.

The User, after receiving all the data from its sources identified in the previous section, should enter said data into the worksheet to generate a water audit report.

Below, in general, are the contents of the spreadsheet:

- 6.3.1. Definition, guides user on how to determine the data be entered in the worksheet;
- 6.3.2. Start Page, guides on how to use the worksheet for water audit (referred to in §6.3.3) and interactive data gathering. Click the acronym button at the lower right corner and answer (input the data) in the order they are presented, grade will populate when all visible questions are complete for an input. See Attachment 1;
- 6.3.3. Users enters the required data on this worksheet to calculate the water balance and data grading. See **Attachment 2**;
- 6.3.4. Interactive Data Grading, answer the questions about operational practices for each audit input, and the data validity grades will automatically populate. See **Attachment 3**;
- 6.3.5. Dashboard, review NRW components, performance indicators, and graphical outputs to evaluate the results of the audit. See **Attachment 4**;

- 6.3.6. Notes, enter notes to explain how values were calculated, document data sources, and related information about data management practices. See **Attachment 5**:
- 6.3.7. Water Balance, the values entered in the worksheet automatically populate the Water Balance. See **Attachment 6**; and
- 6.3.8. Loss Control Planning, use this sheet to interpret the results of the audit validity score and performance indicators. See **Attachment 7**.
- 6.4. **Quarterly Meeting on the Water Audit Report:** Before the end of the quarter and before the due date of submission of the water audit report to the GM, the User should hold a meeting with the following persons for purposes of discussing and confirming the submitted data for the water audit:
 - 6.4.1. Administrator USD;
 - 6.4.2. USA-Ops;
 - 6.4.3. Controller;
 - 6.4.4. Manager WP;
 - 6.4.5. Manager WD;
 - 6.4.6. Manager GIS Engineering; and
 - 6.4.7. Supervisor Permits and Planning
- 6.5. **Quarterly Submission of Water Audit Report/Water Balance:** The User must submit the water audit report/water balance to the following persons:
 - 6.5.1. GM;
 - 6.5.2. AGM-AS;
 - 6.5.3. AGM-C&S;
 - 6.5.4. AGM-O;
 - 6.5.5. CFO; and
 - 6.5.6. Chief Engineer.
- 6.6. **Periodic Submission of Water Loss Control / Water Audit Reports to CCU and PUC:**The USA-Ops shall coordinate with the GM on incorporation of completed water audits into periodic reporting as may be required by PUC Orders or CCU request.
- 6.7. **Training:** The USA-Ops should conduct training on the use of FWAS (worksheet), when needed.

6.8. Availability of the Approved Quarterly Water Audit Report: The Approved quarterly water audit report will be available for download in the GWA intranet. The USA-Ops shall post the approved quarterly audit report to the intranet.

7.0 Document Approvals

Role	Position	Name of Approver	Approval Signature	Date Approved
Authors	Management Analyst IV	Karen O. Grape		_
7101010	USA-Ops	Ma. Teogenesa Q. Salayon	Approval on File	On File
Policy Owner	General Manager	Miguel C. Bordallo, P.E.	Approval on File	On File
Final				
Approver	General Manager	Miguel C. Bordallo, P.E.	Page 1	Page 1

By existing Guam and Federal laws, the contents of this SOP were reviewed thoroughly by its policy owner and were found to be:

☑ appropriate for publication on the GWA website without compromising the security of GWA's system or the public's health and safety.

☐ not appropriate for publication on the GWA website because it might jeopardize the security of GWA's system or the public's health and safety.

8.0 Records of Revisions

All suggestions for improvement shall be directed to the Policy Owner indicated below. The Policy Owner will consider input received, develop recommendations on how to address the suggestions, and obtain authorization to make the recommended changes. Updates, revisions, corrections, and waivers to this SOP shall be made in writing and approved by the GM.

8.1. Policy Owner: General Manager

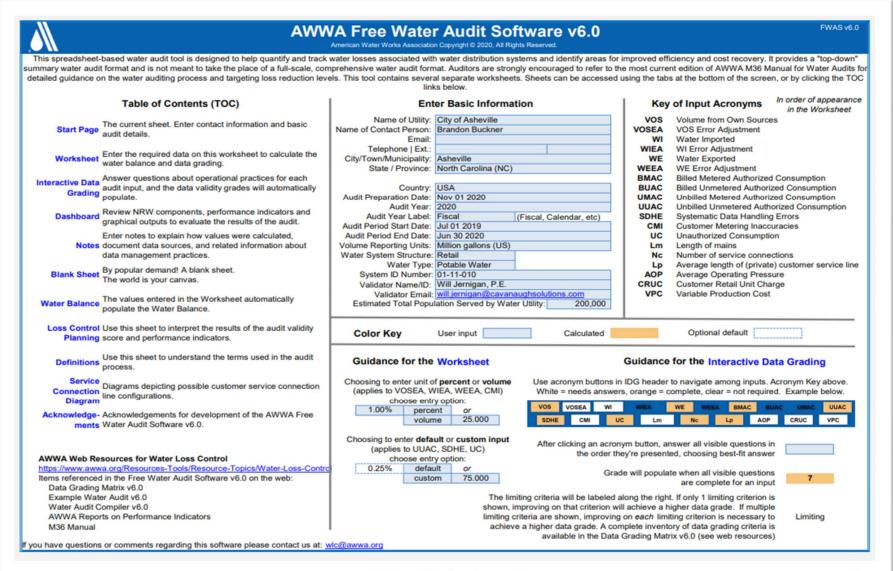
8.2. Authorization: General Manager

Effective Date	Revision Letter	Document Author	Description of Change
Page 1	<u> </u>	Karen O. Grape	Initial Release of
Page 1	/^	Ma. Teogenesa Q. Salayon	Policy/Procedure

9.0 References

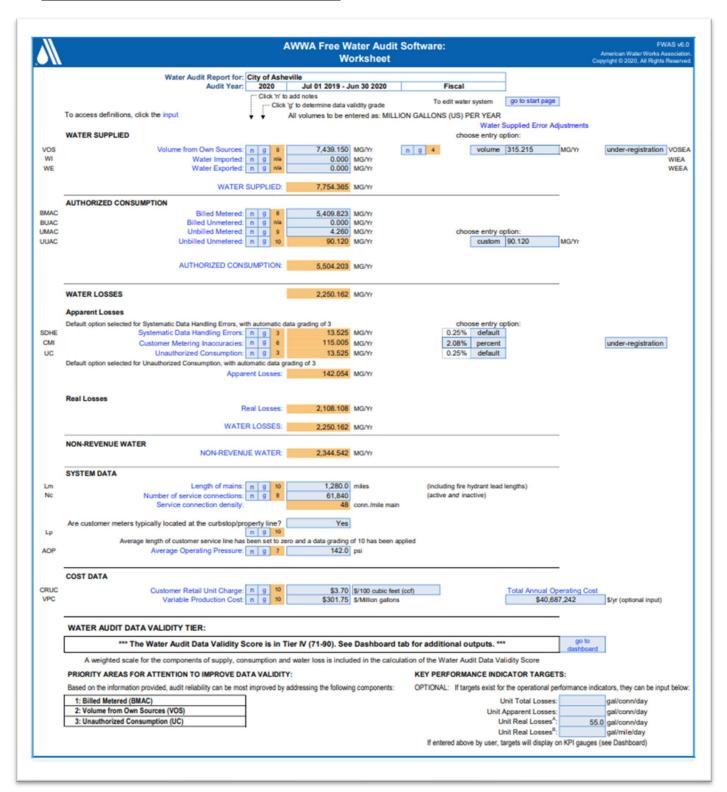
- 9.1. CCU Resolution 21-FY2011, August 23, 2011
- 9.2. M36 Water Audit and Loss Control Program, Manual of Water Supply Practices, 4th Edition
- 9.3. Example Water Audit v6.0 from AWWA website
- 9.4. www.awwa.org
- 9.5. Draft "GWA Water Audit (AWWA M36, Top-Down Approach)" prepared by Karen O. Grape

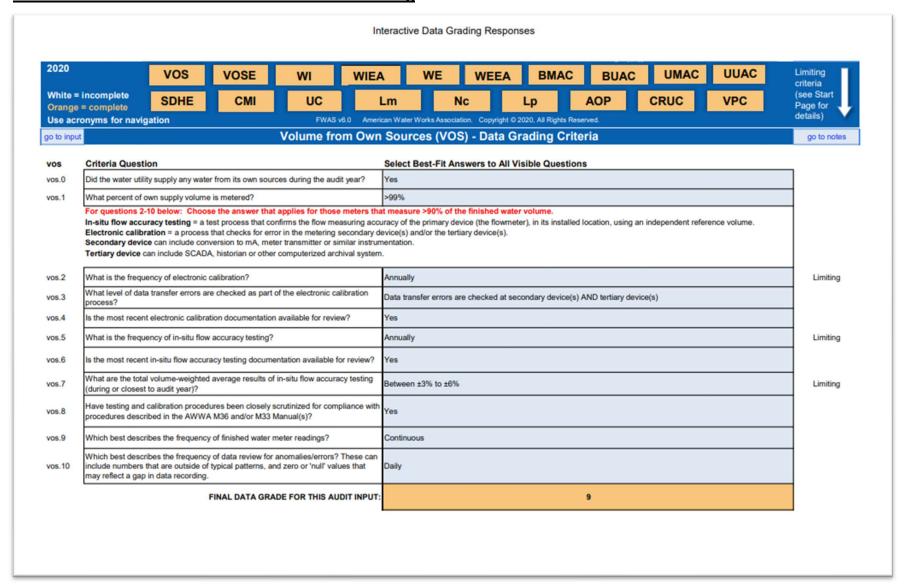
Attachment 1: Illustration of Start Page

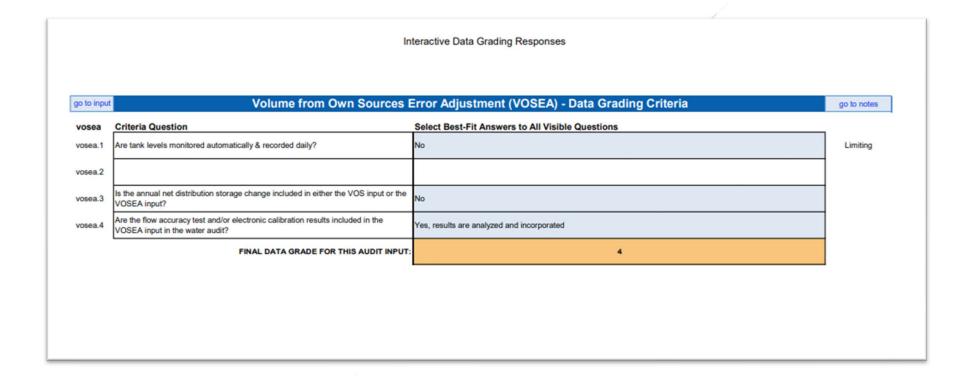


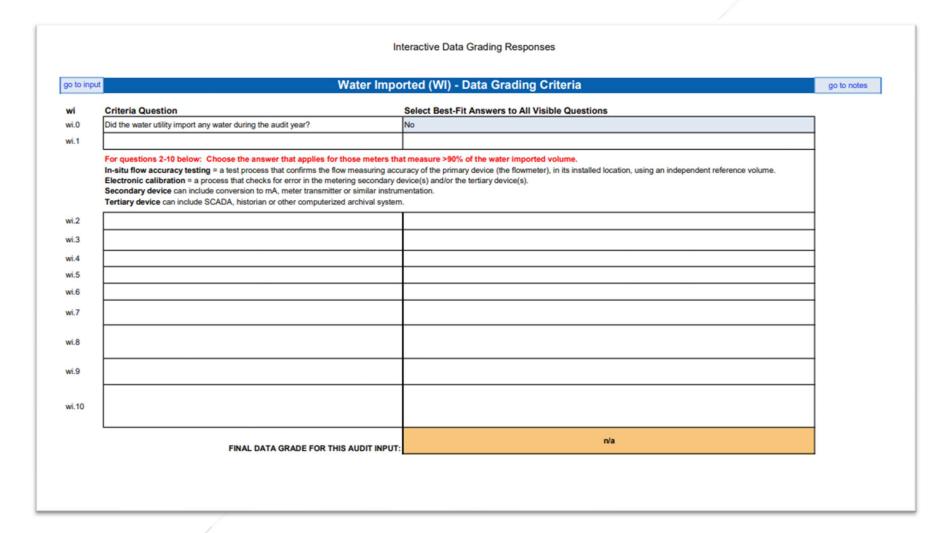
AWWA Free Water Audit Software v6.0

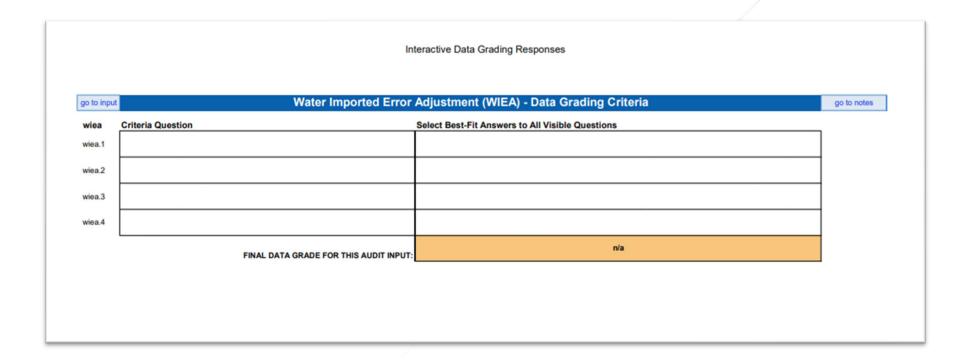
Attachment 2: Illustration of Worksheet

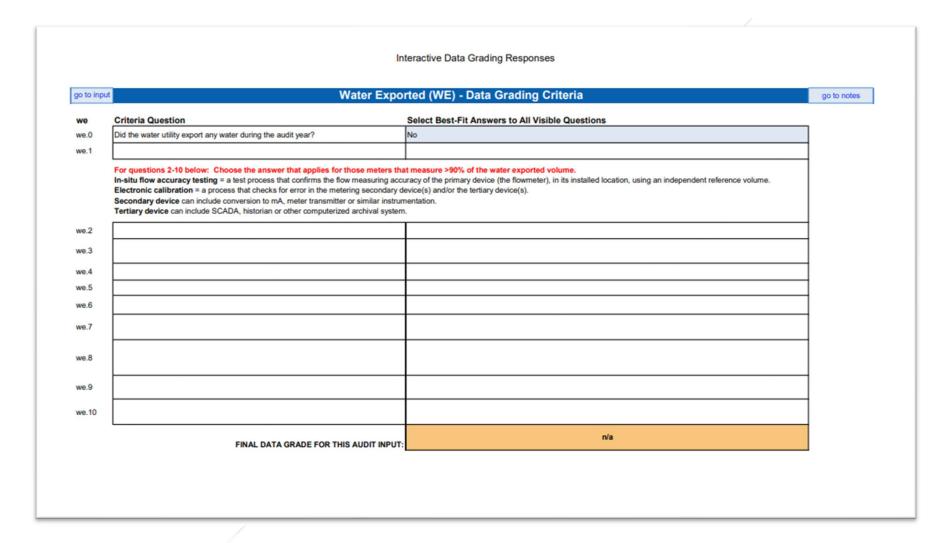


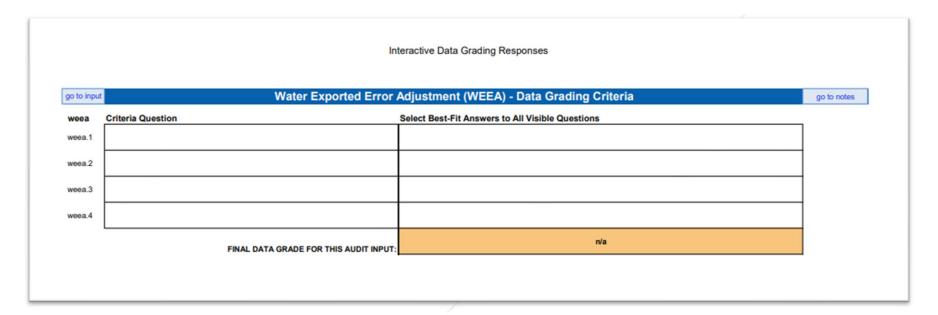


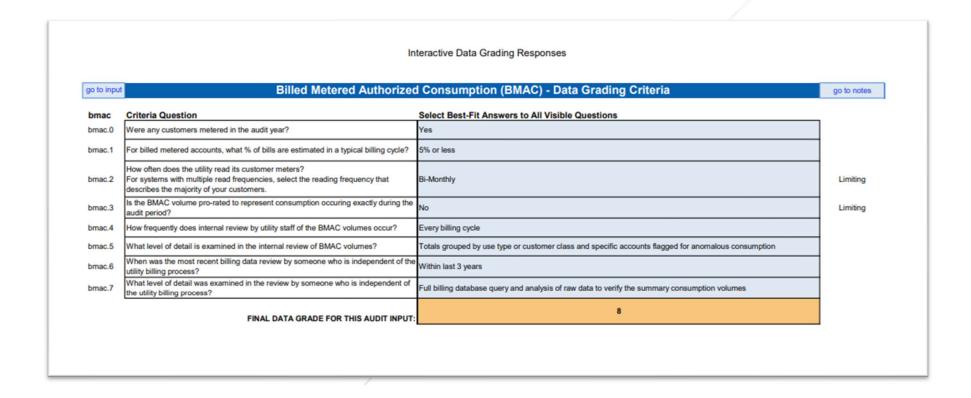


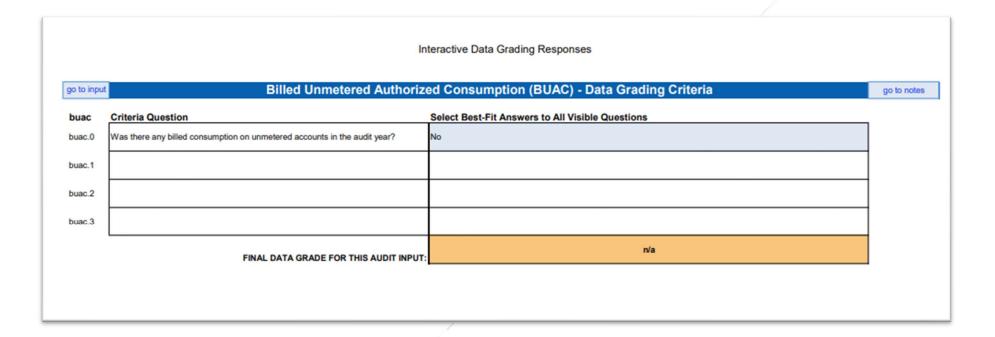




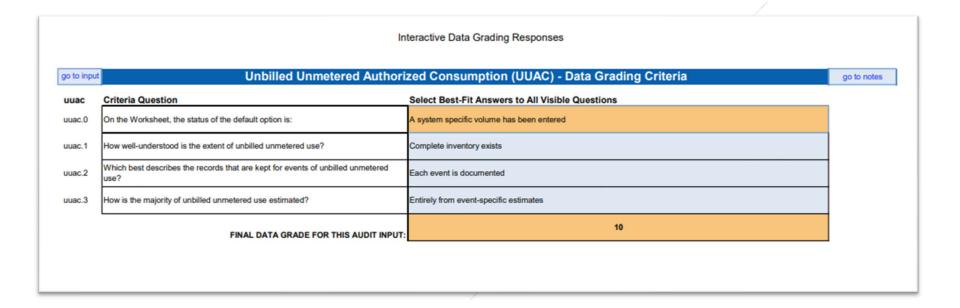


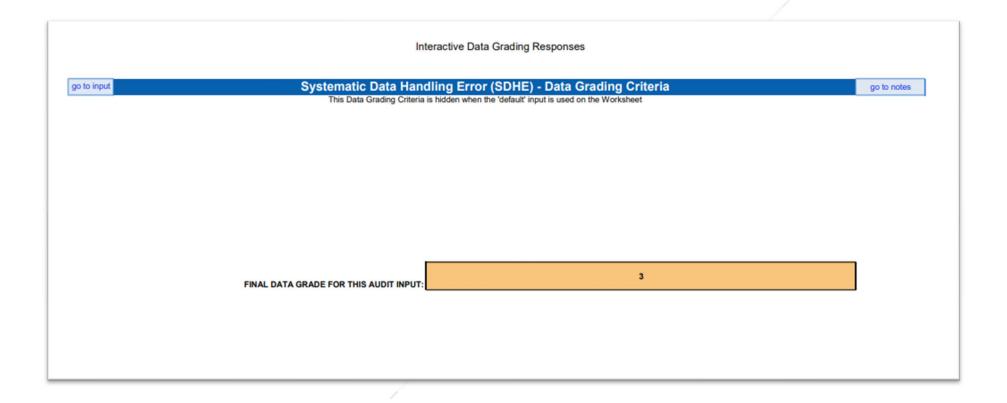




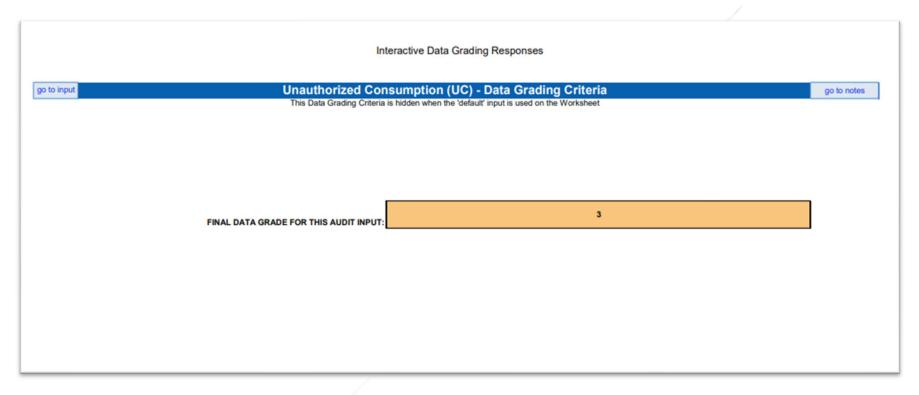


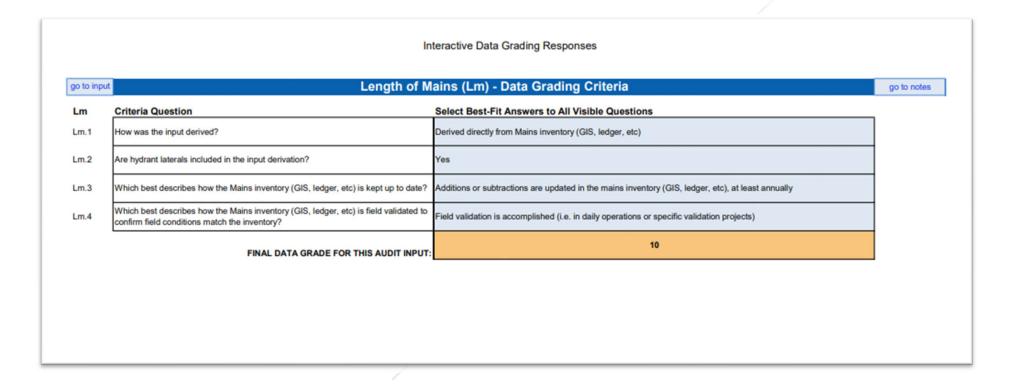
	In	teractive Data Grading Responses	
go to input	Unbilled Metered Authorize	ed Consumption (UMAC) - Data Grading Criteria	go to notes
umac	Criteria Question	Select Best-Fit Answers to All Visible Questions	
umac.0	Did the water utility have any unbilled-metered consumption in the audit year?	Yes	
umac.1	Does the water utility policy articulate which accounts are exempt from billing?	Policy includes specific exemptions	
umac.2	How many unbilled metered accounts exist?	Monitored, count available	
umac.3	How often is each unbilled customer meter read? For systems with multiple read frequencies, select the reading frequency that describes the majority of your customers.	Bi-Monthly	Limiting
umac.4	How often are unbilled metered volumes reviewed for error?	Each billing cycle	
	FINAL DATA GRADE FOR THIS AUDIT INPUT:	9	



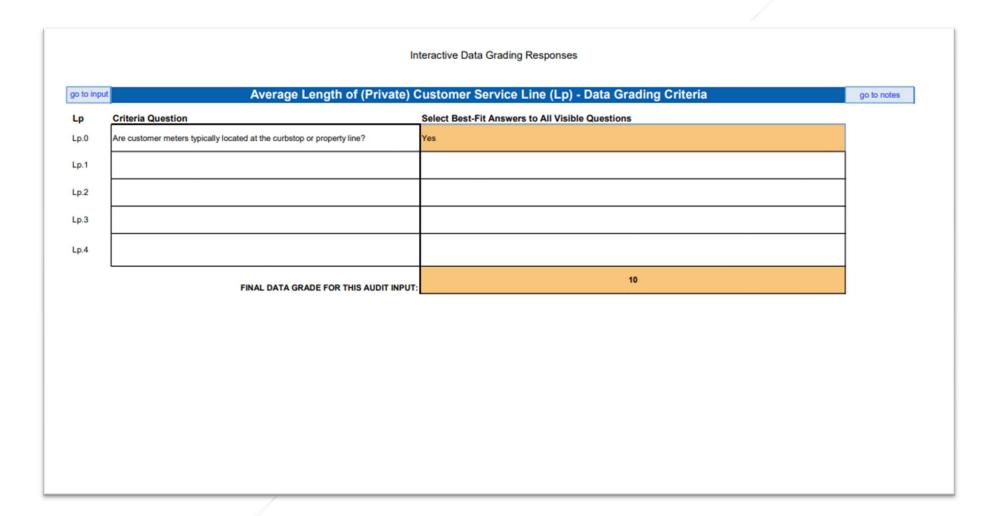


to inpu	Customer Metering I	naccuracies (CMI) - Data Grading Criteria	go to notes
ni	Criteria Question	Select Best-Fit Answers to All Visible Questions	
i.0	Was there any metered customer usage during the audit period?	Yes	
i.1	Do you test meters reactively (when triggered by customer complaint or billing/consumption flag)?	Reactive testing conducted	
i.2	For small size customer meters, which best describes the frequency of proactive testing (effort beyond when triggered by customer complaint or billing/consumption flags)?	Not recurring, but conducted within 5 years prior to audit period	Limiting
i.3	Which best describes what meters are included in the proactive small size customer meter testing activities?	Testing targeted to subsets of meters ie oldest meters	
i.4	For mid and large size customer meters, which best describes the frequency of the proactive testing program?	Ongoing, conducted annually	
i.5	Which best describes what meters are included in the proactive mid- and large customer meter testing activities?	Testing targeted to subsets of meters (ie most revenue generating or customer types)	
i.6	Which best describes how the input was derived?	Calculated based on most recent meter accuracy tests, but not comprehensive of all meter performance	
i.7	Has the input derivation been reviewed by someone with expert knowledge in the M36 methodology?	Yes	
i.8	To what extent does meter replacement occur and for which meters?	Replacement upon complete failure or special circumstance (as needed)	
i.9	Which best describes the reliability of meter installation records?	Records are kept for meter installations, and they include data on installation date, type, size, and manufacturer	
	FINAL DATA GRADE FOR THIS AUDIT INPUT:	6	





	Interactive Data Grading Responses			
go to input	Number of Service	Connections (Nc) - Data Grading Criteria	go to notes	
Nc	Criteria Question	Select Best-Fit Answers to All Visible Questions		
Nc.1	How was the input derived?	Extracted from Services inventory (GIS, billing system, etc)		
Nc.2	What is the count of services based on?	Premise based, i.e. service connection count, location ID count		
	Are inactive (but still pressurized) service lines included in the input? These may be metered or unmetered.	Yes		
	Which best describes how the inventory of service connections (GIS, billing system, etc) is kept up to date?	Additions or subtractions are updated in the service line inventory (GIS, billing system, etc), at least annually		
	Which best describes how the inventory of service connections (GIS, billing system, etc) is field validated to confirm field conditions match the inventory?	Field validation is accomplished for a portion of the system (i.e. in daily operations or specific validation projects)	Limiting	
	FINAL DATA GRADE FOR THIS AUDIT INPUT:	8		

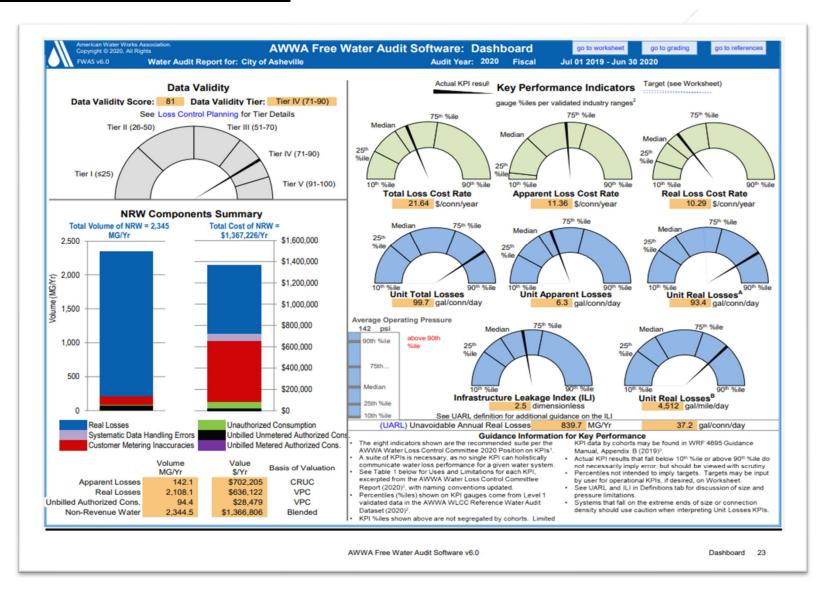


Interactive Data Grading Responses			
o to input	Average Operating	Pressure (AOP) - Data Grading Criteria	go to notes
аор	Criteria Question	Select Best-Fit Answers to All Visible Questions	
aop.1	Which best describes checks on the boundary integrity for the system's pressure zone(s)?	Normally-closed boundary valves between zones have been confirmed to be fully closed more than 3 years ago	
вор.2	Which best describes how one-time pressure readings (i.e. from hydrants) are collected?	Collected annually during routine system flushing and/or hydrant testing	
аор.3	Which best describes where continuous pressure data (via temporary data loggers or permanent telemetry) is collected?	At zone boundary conditions, plus some locations inside the zone(s) but not representing the full pressure profile	
aop.4	Which best describes how continuous pressure data is collected?	Temporary data logger(s) deployed, adequately capturing seasonal variation during the year	
aop.5	How was the input derived?	Calculated from field data as a simple average	Limiting
	FINAL DATA GRADE FOR THIS AUDIT INPUT:	7	

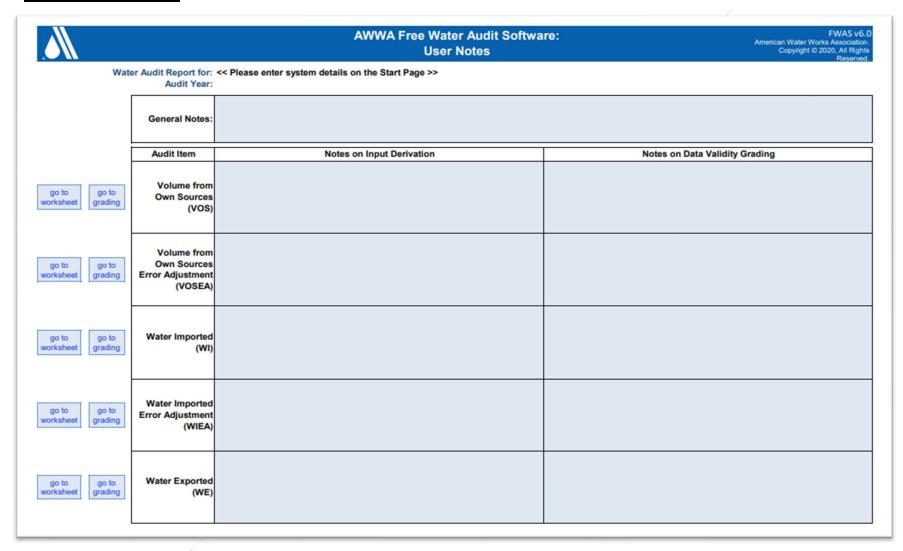
	In	teractive Data Grading Responses	
go to input	Customer Retail Un	it Charge (CRUC) - Data Grading Criteria	go to notes
cruc	Criteria Question	Select Best-Fit Answers to All Visible Questions	
cruc.0	Was any metered consumption billed on a volumetric basis in the audit period?	Yes	
cruc.1	Which best describes the use and reliability of the current rate structure?	Customer bill calculations have been checked to confirm the rate structure is correctly implemented	
cruc.2	Choose the option that best describes how the input was derived	A volume-weighted average of all rates was calculated	
cruc.3	Is there any additional volumetric revenue the utility receives that depends on water meter readings, such as sewer?	Yes, and this has been incorporated into the volume-weighted average calculation	
cruc.4	Has the input derivation been reviewed by someone with expert knowledge in the M36 methodology?	Yes	
	FINAL DATA GRADE FOR THIS AUDIT INPUT:	10	

go to input	Variable Producti	ion Cost (VPC) - Data Grading Criteria	go to notes		
vpc	Criteria Question Select Best-Fit Answers to All Visible Questions				
vpc.1	Choose the option that best describes how the input was derived	Multiple sources of water exist, and a volume-weighted average was calculated for all sources			
vpc.2	Choose the option that best describes which short-run marginal costs have been included in the input, using the definitions below for reference. Short-run marginal costs can include the following: - chemicals + power for treatment, typically applicable if the utility is producing/treating water - power for distribution, typically applicable if pumps exist in the distribution network - water acquisition costs, typically applicable if the utility is purchasing water or incurs any extraction costs for withdrawing from a source Some short-run marginal costs may not be applicable. The auditor should analyze the system characteristics to determine which costs are applicable for inclusion in the VPC input derivation. See also the latest AWWA M36 Manual for further guidance.	All applicable short-run marginal costs are included			
vpc.3	Choose the option that best describes which long-run marginal costs have been included in the input, using the definitions below for reference. Long-run marginal costs can include the following: - water treatment residuals management, typically applicable if solids are produced from water treatment process - accelerated wear & tear on dynamic equipment, typically applicable if pumps exist for treatment and/or distribution, or any other equipment exists that wears out as a function of use instead of time (i.e. filter media, chemical dosing pumps, uv disinfection bulbs, etc) - payouts for damage claims from main and service line breaks, typically applicable if damage claims are paid by the utility - accelerated expansion of supply capacity, typically applicable if the utility is at or nearing supply capacity, or scarecity costs in water scarce areas - full cost pricing that includes all lifecycle costs and externalities (internalized or not) Some long-run marginal costs may not be applicable. The auditor should analyze the system characteristics to determine which costs are applicable for inclusion in the VPC input derivation. See also the latest AWWA M36 Manual for further guidance.	Long-run marginal costs have been evaluated for applicability, and all applicable costs are included			
vpc.4	Has the input derivation been reviewed by someone with expert knowledge in the M36 methodology?	Yes			
	FINAL DATA GRADE FOR THIS AUDIT INPUT:	10			

Attachment 4: Illustration of Dashboard



Attachment 5: Notes



Attachment 5: Notes (Cont.)

	Audit Item	Notes on Input Derivation	Notes on Data Validity Grading
go to go to grading	Unauthorized Consumption (UC)		
go to worksheet grading	Length of Mains (Lm)		
go to worksheet go to grading	Number of Service Connections (Nc)		
go to worksheet grading	Average Length of (private) Customer Service Line (Lp)		
go to worksheet grading	Average Operating Pressure (AOP)		
go to worksheet grading	Customer Retail Unit Charge (CRUC)		
go to go to worksheet grading	Variable Production Cost (VPC)		

Attachment 5: Notes (Cont.)

	Audit Item	Notes on Input Derivation	Notes on Data Validity Grading
go to go to grading	Water Exported Error Adjustment (WEIA)		
go to go to grading	Billed Metered Authorized Consumption (BMAC)		
go to go to grading	Billed Unmetered Authorized Consumption (BUAC)		
go to go to grading	Unbilled Metered Authorized Consumption (UMAC)		
go to go to grading	Unbilled Unmetered Authorized Consumption (UUAC)		
go to go to grading	Systematic Data Handling Errors (SDHE)		
go to go to grading	Customer Metering Inaccuracies (CMI)		

Attachment 6: Illustration of Water Balance

AWWA Free Water Balan		Water	Audit Report for: Audit Year: ata Validity Tier:			FWAS v6.0 Water Works Association. 2020, All Rights Reserved.
		Water Exported (WE) (corrected for known errors) 0.000		Billed Water Ex	eported	Revenue Water (Exported)
Volume from Own			Authorized	Billed Authorized Consumption	Billed Metered Consumption (BMAC) (water exported is removed) 5,409.823	Revenue Water
Sources (VOS)			Consumption	5,409.823	Billed Unmetered Consumption (BUAC) 0.000	5,409.823
errors)			5,504.203	Unbilled Authorized Consumption	Unbilled Metered Consumption (UMAC) 4.260	Non-Revenue Wate (NRW)
7,754.365	System Input			94.380	Unbilled Unmetered Consumption (UUAC) 90.120	
	Volume 7,754.365	7,754.365		Apparent Losses 142.054	Systematic Data Handling Errors (SDHE) 13.525 Customer Metering Inaccuracies (CMI) 115.005	2,344.542
			Water Losses		Unauthorized Consumption (UC)	
Water Imported (WI) (corrected for known errors) 0.000			2,250.162	Real Losses 2,108.108	Leakage on Transmission and/or Distribution Mains Not broken down Leakage and Overflows at Utility's Storage Tanks Not broken down	
					Leakage on Service Connections Not broken down	

^{***}Water Balance Worksheet, breaks down the authorized consumption and water losses into individual components.

Attachment 7: Illustration of Loss Control Planning

//			Water Audit Software: Water Loss Standing		FWAS vi American Water Works Associati Copyright © 2020, All Rights Reserve
	Water Audit Report for: Audit Year: Data Validity Tier:				
	v		ontrol Planning Guide		
Functional Focus			Audit Data Validity Tier (Score		
Area	Tier I (1-25)	Tier II (26-50)	Tier III (51-70)	Tier IV (71-90)	Tier V (91-100)
Audit Data Collection	Launch auditing and loss control team; address supply metering deficiencies	Analyze business process for customer metering and billing functions and water supply operations; Identify data gaps; improve supply metering	Establish/revise policies and procedures for data collection	Refine data collection practices and establish as routine business process	Annual water audit is a reliable gauge of year-to-year water efficiency standing
Short-term loss control	Research information on leak detection programs; Begin flowcharting analysis of customer billing system	Conduct loss assessment investigations on a sample portion of the system: customer meter testing, leak survey, unauthorized consumption, etc	Establish ongoing mechanisms for customer meter accuracy testing, active leakage control and infrastructure monitoring	Refine, enhance or expand ongoing programs based upon economic justification	Stay abreast of improvements in metering, meter reading, billing, leakag management and infrastructure rehabilitation
Long-term loss control		Begin to assess long-term needs requiring large expenditure: customer meter replacement, water main replacement program, new customer billing system or AMR/AMI system	Begin to assemble economic business case for long-term needs based upon improved data becoming available through the water audit process	Conduct detailed planning, budgeting and launch of comprehensive improvements for metering, billing or infrastructure management	Continue incremental improvements in short-term and long-term loss control interventions
Target-setting			Establish long-term apparent and real loss reduction goals (+10 year horizon)	Establish mid-range (5 year horizon) apparent and real loss reduction goals	Evaluate and refine loss control goals of a yearly basis
Benchmarking			Preliminary Comparisons - can begin to rely upon with Pls for performance comparisons for real losses	Performance Benchmarking with PIs is meaningful in comparing real loss standing	Identify Best Practices/ Best in class; Pls are very reliable as real loss performance indicators for best in clas service